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5	(602) 257-8700 Attorneys for State Defendants	<i>'</i> #			
6		ST OF APTRONA			
	IN THE SUPERIOR COURT OF THE STATE OF ARIZONA				
7	- IN AND FOR THE COUNTY OF MARICOPA				
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I	CHARLES ARNOLD, MARICOPA COUNTY) PUBLIC FIDUCIARY, as guardian and next) friend on behalf of JOHN GOSS;)	Maricopa County No. C-432355			
	NANCY E. ELLISTON, as guardian,) conservator and next friend on)				
1	behalf of CLIFTON DORSETT and as	JOINT STIPULATION ON			
	next friend on behalf of RICHARD SCHACHTERLE and SUSAN SITKO; TERRY	EXIT CRITERIA AND DISENGAGEMENT			
13	BURCH; and on behalf of all others similarly situated,	DISENGRGENENI			
14					
15	Plaintiffs,)) (Assigned to the			
16	V.	Honorable Bernard J. Dougherty)			
	ARIZONA DEPARTMENT OF HEALTH SERVICES, ARIZONA STATE HOSPITAL,)			
18	and MARICOPA COUNTY BOARD OF SUPERVISORS,)			
. 19)			
20)			
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22	I. PRELIMINARY MATTERS				
23	1. On May 6, 1991, the parties				
24	adopting an Implementation Plan for				
25		stem in Maricopa Councy to			
2	5 prevent unnecessary and inappropriate	hospitalization and to			

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1 otherwise meet the requirements of this Court's Judgment. The Court subsequently entered an Order, dated May 6, 1991, which 2 incorporated the parties' stipulation and which permitted 3 modification of the Implementation Plan only with the approval of 4 The parties, with the approval of the Office of the the Court. 5 Monitor and subject to the approval of the Court, now adopt this 6 Stipulation on Exit Criteria and Disengagement. The parties agree 71 that as long as this Stipulation is in effect, it shall be the 8 exclusive method for assessing the defendants' performance, for 9 the defendants' obligations, for determining and defining 10 satisfaction of all remaining obligations in this action and full 11 and final satisfaction of the Judgment. 12

This Stipulation on Exit Criteria and Disengagement 13 2. defines the actions and requirements which the defendants must 14 complete and the services, supports, and benefits which must be 15 16 provided to classmembers in order for the defendants to fully satisfy their obligations to classmembers under the Court's 17 18 Judgment and the Arizona Supreme Court's opinion in this case. Those actions and requirements which are necessary to further 19 develop the existing community mental health system include, as 20 further described in this Stipulation: (1) the development of 21 community living arrangements and appropriate supports for many 22 23 individuals who are living in supervisory care or at ASH; (2) the 24 expansion of the crisis network in Maricopa County; (3) the 25 diversion of some classmembers prior to their incarceration in the 26 Maricopa County Jail and the provision of mental health services

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1 for classmembers at the Jail; (4) the development of internal quality management systems; and (5) the achievement of standards of 2 compliance with those regulatory requirements set forth in Appendix 3 This Stipulation also includes a process for judicial c. 4 disengagement which, if approved by the Court, will define the 5 6 method by which the Court will determine partial and full and final satisfaction of the Judgment in this matter and will relinquish its 7 supervision over this case and over the mental health system in 8 Maricopa County. 9

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Except where a different standard is explicitly set forth 3. 10 in a particular paragraph herein and consistent with the provisions 11 of ¶53 of this Stipulation, the defendants will make reasonable 12 13 progress in implementing the provisions of the Stipulation on Exit The parties further agree that 14 Criteria and Disengagement.1 compliance with specific provisions of this Stipulation will result 15 16 in partial satisfaction of the Judgment and that compliance by both of the defendants with all of these actions and requirements set 17 final and in this Stipulation will result full in forth 18 The Court's Order satisfaction of the Judgment in this lawsuit. 19 Approving Stipulation on the Implementation Plan, dated May 6, 20 1991, is vacated. Relevant provisions of the Implementation Plan, 21 as determined by the Court, may be reinstated as provided in $\P\P53$ 22 and 56. 23

¹ The parties understand that reasonable progress does not require ADHS to develop a proportional amount each year of the new services for residents of supervisory care homes required by ¶24.

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The parties agree that the defendants have already 4. 1 complied with the provisions of the Implementation Plan which are 2 identified in Appendix A and that a partial satisfaction of the 3 Judgment shall be entered with respect to these provisions pursuant 4 to Ariz. R. Civ. Pro. 60, if allowed by the Court. For the term of 5 this Stipulation, the defendants will use their best efforts to 6 maintain and continue the actions and procedures which led to their 7 compliance with the provisions listed in Appendix A. 8

The Department has incorporated an additional fifty-five 5. 9 paragraphs of the Implementation Plan, as summarized in Appendix B, 10 into its administrative rules on client rights, individual service 11 planning, and grievance and investigation procedures, and has 12 complied with those provisions which require the promulgation of 13 See Arizona Administrative Code, Title 9, Chapter 21, 14 rules. Articles 2-4 (amended September 30, 1993. The Department has the 15 regulatory responsibility to ensure compliance with its rules. For 16 the term of this Stipulation, the Department will maintain these 17 rules in accordance with the Arizona Administrative Procedure Act, 18 19 A.R.S. §§41-1001 et seq and this paragraph. Notwithstanding anything herein to the contrary, the Department may propose a 20 modification of its rules at any time provided that such 21 modifications do not impair the rights of classmembers or 22 substantially undermine the principles or the purposes of those 23 provisions of the Implementation Plan referenced in Appendix B, 24 25 unless agreed to by the Monitor. The Department will use its best 26 efforts to ensure, through the negotiation of the administrative

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1 rulemaking process, that there are no modifications which would 2 impair the rights of classmembers or substantially undermine the 3 principles or the purposes of those provisions referenced in 4 Appendix B.

The parties understand and agree that the defendants are 6. 5 responsible for taking all actions and fulfilling all requirements 6 of this Stipulation, whether they choose to do so directly or 7 through any third parties, agents, or designees. However, ADHS has 8 no obligation to take any action or fulfill any requirement of this 9 Stipulation which is solely the responsibility of the County. 10 Similarly, the County has no obligation to take any action or 11 fulfill any requirement of this Stipulation which is solely the 12 13 responsibility of ADHS.

Although the defendants have agreed as part of the 7. 14 15 negotiation process, which was conducted under Ariz. R. Evid. 408, 16 to undertake certain actions, such agreement and this Stipulation and Judgment enlargement the of not constitute an does 17 Implementation Plan nor an admission by any party of any matter. 18

DEFINITIONS 19 II.

The following words shall have the following meanings: 8.

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"ASH" means the Arizona State Hospital. (a)

"Appropriate supports" means case management, crisis (b) intervention, respite services, meaningful day activity and/or supported employment services, and other support 24 services for each classmember who moves from ASH or a 25 supervisory care home to a community living arrangement. 26

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"Classmember" means a person who:

- (1) is a resident of Maricopa County,
- (2) is indigent,
- (3) is seriously mentally ill, and

(4) would reasonably benefit from appropriate behavioral health treatment due to his or her mental illness.

(d) "Community living arrangement" means an array of flexible housing options with supports necessary to provide a classmember who moves from ASH or a supervisory care home with appropriate services in the most normal and least restrictive setting, consistent with the individual's needs and preferences and without which the classmember would not be able to move appropriately from ASH or a supervisory care home and remain in the community.

(e) "Defendants" mean:

(1) the Arizona Department of Health Services (ADHS), its director and his or her successors, and the Arizona State Hospital (ASH), its superintendent and his or her successors, all in their official capacities; and

(2) the Maricopa County Board of Supervisors (the County) and its successors, all in their official capacities.

(f) "Forensic patients" means individuals who are

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committed to ASH by a court pursuant to Title 13 of the Arizona Revised Statutes or Rule 11 of the Arizona Rules of Criminal Procedure, as they may be amended from time to time, or otherwise considered as forensic patients at ASH.²

"Judgment" means the August 1, 1986 Judgment which (q) includes the trial court's Findings of Fact, Conclusions of Law, and Order in this cause dated June 24, 1985. "Preferences" means the individual's informed choice (h) concerning service and support options that reasonably can be honored by the defendants; provided however, that when persons who are living in segregated or congregated settings state that they wish to remain in these facilities, such statement may not reflect an informed limited experience with, or they have if choice understanding of, other less restrictive options. The use of the term "preferences" is not intended to create any additional rights of choice other than those set forth in Article 2 of Title 9, Chapter 21 of the Arizona Administrative Code.

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(i) "Priority client" means classmembers currently in the system, as of the date of this Stipulation or anytime

24 ² The parties reserve their right to argue that these individuals are or are not classmembers within the terms of this Stipulation. However, whether or not they are ever determined to be classmembers, the parties agree that these individuals are excluded from the census capacity requirement of ¶11.

thereafter, who are eligible for an extended ISP and, 1 since July 1, 1993, are or have been: 2 a resident of the Arizona State Hospital; (1)3 a resident of a supervisory care home; (2) 4 a twenty-four residential resident of (3) a 5 program; 6 an inmate in a jail who has a major biological (4) 7 mental illness; or 8 hospitalized for mental illness twice or more (5) 9 in a year or a frequent recipient of crisis 10 services. 11 "Special Needs Treatment Plan" means a treatment (i) 12 plan prepared by the County for classmembers in the 13 Maricopa County Jail, as more fully described in ¶20. 14 III. ARIZONA STATE HOSPITAL 15 The parties recognize that there are many classmembers 9. 16 currently residing at the Arizona State Hospital (ASH) who would be 17 discharged if additional alternative services in the community were 18 available. 19 In order to serve a significant portion of these 20 10.

classmembers in the community, ADHS will make available and maintain community living arrangements plus appropriate supports necessary to meet the individual needs and to ensure the appropriate discharge of classmembers at ASH, as set forth in ¶29. For the term of this Stipulation, ADHS will ensure that the level of resources which fund these community living arrangements and

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1 appropriate supports will be used almost exclusively for 2 classmembers who move from ASH or supervisory care homes.

As a result of the creation of these community living 3 11. arrangements and appropriate supports, ADHS will reduce the 4|| 5 classmember census and bed capacity for non-forensic classmembers 6 at ASH, or any alternative or replacement non-acute inpatient 7 facility which is funded or operated by the defendants and which provides the same services to classmembers as ASH does as of the 8 9 date of this Stipulation, to no more than fifty-five. Of the total 10 number of classmembers who will be transferred from ASH, at least 11 eighty-five classmembers will be individuals who, as of January 1, 12 1995, have had lengths of stay at ASH greater than one year. Α 13 substantial portion of the cost of treatment and the operation of ASH associated with this census reduction and reduced bed capacity 14 will be reallocated annually to support the maintenance of these 15 16 community living arrangements and appropriate supports. A formula 17 and methodology for accomplishing this reallocation will be adopted 18 by ADHS.

19 12. ADHS will seek legislative changes to allow ASH funds to 20 flow between the community and ASH in order to create a financial 21 incentive to use alternative community services.

22 IV. SUPERVISORY CARE AND BOARD AND CARE HOMES

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13. The parties agree that there are at least six hundred
classmembers who currently reside in supervisory care homes and
other classmembers who live in board and care homes.

14. In order to serve a significant portion of these

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1 classmembers, ADHS will provide three hundred community living 2 arrangements with appropriate supports necessary to meet the 3 individual needs and preferences of classmembers. This paragraph 4 will be satisfied when ADHS demonstrates that two hundred and 5 eighty-five classmembers who were discharged from supervisory care 6 homes on or after January 1, 1995 live in community living 7 arrangements with appropriate supports.

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8 15. Consistent with ¶14, ADHS will provide two hundred of 9 those community living arrangements and appropriate supports to 10 classmembers who reside in supervisory care homes, which the 11 Monitor will identify within minety days of the execution of this 12 Stipulation, and which are approved by the Court as priority homes.

Within available resources, ADHS will use its best 16. 13 transfer all other classmembers who in reside to efforts 14 15 supervisory care homes to alternative settings with appropriate 16 supports, consistent with their individual needs and preferences. Subject to available resources, ADHS will provide all classmembers 17 who remain in supervisory care homes with appropriate supports, 18 consistent with their individual needs and preferences. 19

17. The defendants will not transfer, recommend for transfer, or assist others in transferring classmembers to any supervisory care home, except in a unique situation. If a defendant proposes the admission of a classmember to a supervisory care home, such transfer will be reviewed by such defendant or its designee in order to ensure that any proposed transfer is consistent with the individual's needs and preferences. Before placing a classmember

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1 in a supervisory care home and on an ongoing basis in so far as 2 possible, case managers will assist classmembers in seeking a 3 community living arrangement and appropriate supports as an 4 alternative to supervisory care and board and care homes.

5 V. COUNTY CORRECTIONAL SERVICES

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18. The parties agree that there are classmembers at the 6 Maricopa County Jail (the Jail) who would benefit from a Special 7 8 Needs Treatment Plan, as set forth in ¶20. Furthermore, the 9 parties agree that some classmembers would benefit from diversion addition, some In incarceration at the Jail. 10 prior to 11 classmembers' incarceration may be avoided through diversion to shortened through the 12 appropriate mental health services or 13 provision of discharge planning and appropriate community mental 14 health services.

The County will utilize its best efforts to develop one 19. 15 16 or more programs designed to review the appropriateness and 17 necessity for Jail admission of classmembers and to facilitate the diversion of classmembers from inappropriate incarceration. The 18 County will consult with, as necessary and appropriate, all 19 20 relevant municipalities, law enforcement agencies and judicial 21 authorities in formulating any such program. The parties recognize that the successful implementation of any such program is dependent 22 23 on the cooperation of law enforcement authorities, ADHS, the 24 Maricopa County ReBHA, and the availability of appropriate The County will encourage the 25 community mental health services. 26 participation of the Monitor in the program development and design

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1 process of such programs and will submit any proposed draft of a
2 program to the Monitor for review and comment (but not approval)
3 prior to its adoption and implementation.

20. The County will provide all classmembers who are in jail and in an inpatient psychiatric unit with a Special Needs Treatment Plan that is consistent with the National Commission on Correctional Health Care accreditation standards. The Special Needs Treatment Plan shall include the following:

a. an assessment and identification of the classmember's
 strengths, preferences, and needs;

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b. an identification of the most appropriate and least restrictive services, including medical and psychiatric treatment services, available in the Jail that are consistent with the classmember's needs;

c. treatment goals, methods to meet these goals, and expected completion dates;

d. a plan for discharge, consistent with the County's existing policies;

e. an identification of the person with overall responsibility for ensuring that services are received and monitored;

f. a place for the classmember to indicate participation in plan development;

g. a statement regarding the classmember's right to accept or reject the Plan; and

h. information on inmate grievance and appeal

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procedures.

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2 The County shall be deemed to be in compliance with this paragraph 3 upon achievement of the percentages set forth in paragraphs 6, 8, 4 9, 11, and 13 of Appendix C.

Unless effectively precluded by the Sheriff or his 5 21. 6 policies, the County will develop the Special Needs Treatment Plan 7 in consultation with the case manager and clinical team, as 8 appropriate, and will coordinate the classmember's treatment and 9 discharge with the clinical team and case manager, unless the case manager and/or the clinical team fail to participate in the 10 11 development or coordination of the Special Needs Treatment Plan. 12 The Plan will be consistent with the classmember's Individual 13 Service Plan, if available. The County will maintain its policies 14 and procedures in compliance with NCCHC standards which are 15 intended to ensure continuity of care and appropriate discharge for classmembers from the inpatient psychiatric units of the Jail to 16 17 the community (to the extent practicable) or to the general 18 population of the Jail. Incidental and unintentional noncompliance with this provision does not constitute noncompliance with this 19 20 paragraph.

21 22. The County will ensure that all classmembers on the 22 psychiatric inpatient units at the Jail receive a Special Needs 23 Treatment Plan, as set forth in ¶20, and are provided with 24 appropriate clinical services, consistent with their Special Needs 25 Treatment Plan absent exigent circumstances permitted by the NCCHC 26 standards. The County shall be deemed to be in compliance with

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1 this paragraph upon achievement of the percentages set forth in 2 paragraphs 8, 9, 11, and 13 of Appendix C. The County will 3 implement the grievance and appeal procedure for classmembers with 4 respect to issues related to the Special Needs Treatment Plan which 5 is attached as Appendix D. During the term of this Stipulation, 6 the County will not substantially and materially modify this 7 procedure. Any proposed material changes in this procedure will be 8 submitted to the Monitor for review and comment.

9 VI. INPATIENT SERVICES

10 23. The parties agree that classmembers are being admitted to 11 ASH, in part as a result of the lack of a fully developed 12 comprehensive crisis network. Other classmembers may require acute 13 or long term hospitalization and may be better served in 14 alternative facilities associated with other medical providers.

will develop a crisis network through the ADHS 24. 15 additional, annualized expenditure of four million and three 16 hundred thousand dollars (\$4,300,000). As further funds become 17 available, ADHS will keep as a major priority the development of 18 crisis services in Maricopa County which includes, but is not 19 20 limited to, a mobile outreach capacity with in-home respite supports, crisis stabilization programs with twenty-four hour 21 crisis and respite beds, urgent care centers, a jail diversion 22 component, and affiliated acute inpatient services, in order to 23 prevent the unnecessary or inappropriate institutionalization of 24 classmembers. 25

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25. It is not the intent of ADHS to use ASH for acute

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1 admissions, except in rare instances where it is determined that 2 ASH is the most clinically appropriate setting for individuals who 3 had been discharged from ASH within the past ninety days. Except 4 in those rare instances where ASH is used for an acute admission, 5 acute inpatient services for classmembers (other than licensed 6 inpatient services in the Jail) shall be provided in units, 7 programs, or facilities which are: (1) high quality, (2) cost 8 effective and federally reimbursable, (3) integrated into the 9 general medical provider system which serves nondisabled citizens, 10 (4) as close to the home communities of classmembers as practical, 11 and (5) not associated with segregated state institutions.

12 26. Through the development of this crisis network and 13 consistent with Arizona law (e.g. Chapter 5, Title 36, Arizona 14 Revised Statutes), ADHS will ensure that there are no admissions or 15 readmissions of classmembers directly into ASH from community 16 mental health agencies, generic service providers, or other 17 entities, programs, or persons, except where a court orders the 18 admission despite or without review by the RHBA. Instead, except 19 as provided in ¶25, all admissions of classmembers to ASH shall 20 only be from one of the crisis network's affiliated acute inpatient 21 units.

all reasonable steps to prevent shall take ADHS 27. 22 unnecessary admissions or unnecessary lengths stay of of 23 classmembers at ASH, including the approval of all admissions in 24 25 accordance with Chapter 5, Title 36, Arizona Revised Statutes and 26 Arizona Administrative Code R9-21-501 et seg., and the development

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1 and implementation of professionally acceptable review procedures 2 concerning the appropriateness of the admission and the length of 3 stay.

4 28. The parties agree that, to the maximum extent possible, 5 long term inpatient services for classmembers should meet the same 6 five criteria applicable to acute inpatient services, as set forth 7 in the second sentence of §25. ADHS shall investigate the 8 appropriateness and feasibility of developing a smaller, long term 9 care capacity in units operated by private medical providers, 10 educational institutions, or long term care providers which serve 11 nonclassmembers. ADHS shall prepare a report to the Monitor of its 12 findings, conclusions, and the rationale therefor, as well as a 13 description of its proposed actions, if any, to develop alternative 14 long term inpatient units.

15 VII. SERVICE DEVELOPMENT

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ADHS will develop, implement, fund, and maintain the cost 29. 16 supports³ appropriate living arrangements and community 17 of identified in $\P\P10$, 11 and 14 above, and provide the four million 18 three hundred thousand dollars (\$4,300,000) in new funding 19 identified in $\P{24}$ on an annualized basis for crisis intervention 20

ADHS will utilize and adjust, as necessary to meet the needs of classmembers, the cost projections for these services that were adopted in its FY 1996 budget request filed with the Court on September 28, 1994, which includes the cost of meaningful day activity programs and/or supported employment services for each classmember moved from either ASH or supervisory care homes. Such cost projections will be adjusted annually to reflect any cost of living increases which have been appropriated by the Legislature.

1 services.⁴ ADHS will continue to develop any other service 2 development initiatives identified in this Stipulation, subject to 3 available funding.

30. The County will develop, implement, fund, and maintain the jail programs identified in, and consistent with, the provisions of ¶¶19 and 22.

ADHS will make reasonable efforts to ensure that adequate 31. 7 supported employment and other appropriate vocational services for 8 9 classmembers are funded and provided through Arizona the 10 Rehabilitation Services Administration (RSA) or any other agency 11 established to utilize federal vocational funds.5 To the extent 12 that, despite ADHS' efforts, RSA does not fully fund adequate 13 supported employment and other vocational services on a long term 14 basis, as needed by classmembers, ADHS will use its best efforts to obtain alternative funding for the continued provision of the same 15 16 level of needed services.

32. ADHS will make reasonable efforts to pursue and maintain
federal funds for housing support services for classmembers. To
the extent that, despite ADHS' efforts, housing support grants

4 "Annualized" means the base appropriation for ADHS/DBHS will
21 be increased one time by \$4.3 million, which shall be maintained in ADHS/DBHS's funding base thereafter.

⁵ ADHS will utilize and adjust, as necessary to meet the needs of classmembers, the cost projections for these services that were adopted in its FY 1996 budget request filed with the Court on September 28, 1994, which includes the cost of meaningful day activity programs and/or supported employment services for each classmember moved from either ASH or supervisory care homes. Such cost projections will be adjusted annually to reflect any cost of living increases which have been appropriated by the Legislature. currently funded by the United States Department of Housing and
 Urban Development (HUD) are not maintained or continued, ADHS will
 use its best efforts to obtain alternative funding for the
 continued provision of the same level of needed services.

5 33. The annual budget requests of the director of ADHS to the 6 Governor during the term of this Stipulation shall be sufficient to 7 maintain the level of state funding which supports services for 8 classmembers in Maricopa County as of July 1, 1994, as well as to 9 fund the service development and other requirements of this 10 Stipulation.

The Director of ADHS shall use best efforts to ensure 11 34. that the Governor fully adopts the agency's budget request for 12 community services for individuals with serious mental illness in 13|| 14 the executive budget to the Legislature. The Director will, as 15 part of the Department's annual written budget request in accordance with Arizona law, provide the Legislature with the 16 amount and rationale of ADHS' budget request to the Governor, 17 including why that level of funding is necessary to continue 18 existing services and to develop the new community services 19 required by this Stipulation, and will respond to legislative 20 inquiries. 21

35. For the term of this Stipulation, ADHS and the County shall continue to comply with the Court's March 10, 1994 Order as amended regarding their respective obligations to provide funding for services to classmembers, which is attached as Appendix E. No provision of this Stipulation shall be construed to modify or

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extend the term of any IGA or otherwise effect the termination 2 provision of any IGA. Subject to the foregoing, for the term of 1|| 3 this Stipulation, ADHS and the County will comply with the Intergovernmental Agreement (IGA) which is attached as Appendix E. 4 During the term of this Stipulation, neither services 36. 5 6 which are needed by and provided to classmembers nor the level of 7 state and County funding for services provided to the class (as of 8 July 1, 1994) shall be reduced by the respective defendants in order to comply with this Stipulation except as provided in ¶¶29-91

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11 **VIII.**

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QUALITY MANAGEMENT SYSTEM

The parties agree that an appropriate quality management 37. 12 13 system for classmembers must be comprised of a multiplicity of 14 processes which take into account the location and type of 15 services, including:

- program licensing and accreditation; (a)
 - program review and monitoring; (b)
- accident, injury, restraint, unusual incident, and (C)

death review and investigation;

- client grievance; (d)
- client audit; (e)

consumer and family satisfaction; (f)

utilization review; and (g)

staff orientation and training in the following (h) 24 areas: the legal and human rights of persons with 25 mental illness; principles of normalization and 26

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least restrictive environment; identification of, and reporting of client abuse, response to, grievance neglect, and emploitation; client procedures; development and implementation of ISPs; the role, responsibility and authority of the case manager and clinical team; the agency mission and philosophy of community support; principles of staff/client interaction designed to facilitate individuals' health and growth; and client privacy and confidentiality; the perspectives and values of consumers of mental health services; physical intervention techniques; identification of adverse reactions to psychoactive medications; identification of client illnesses and injury; and preliminary medical emergency care and reporting requirements.

ADHS will establish and implement a quality management 17 38. system for classmembers that includes each of these processes in a 18 form which is consistent with accepted standards of practice in the 19 20 professional judgment of the Deputy Director for the Division of Behavioral Health Services. Within ninety days of the submission 21 22 by ADHS to the Monitor of the documents describing the system, the 23 Monitor shall complete her review of the proposed quality The Monitor may informally discuss these 24 management system. The Monitor shall decide whether to approve 25 documents with ADHS. 26 or reject the process and its components, taken together, based

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upon a determination of whether the quality management system is 1 reasonable and appropriate and satisfies the requirements of this 2 3 Stipulation. The Monitor will issue a decision, including reasons 4 for her decision, to all parties. Any party may seek judicial 5 review of the Monitor's approval or rejection of the proposed 6 system.

The processes which address the adequacy of services 39. 7 8 offered by a program must measure the provider's compliance with 9 the six regulatory categories governing: (1) human rights, (2) client rights, (3) Individual Service Planning, (4) the client 10 11 grievance procedure, (5) residential program standards, and (6) 12 nonresidential program standards. The processes must be adequate 13 and sufficiently detailed to render a reliable judgment concerning 14 the provider's compliance with each of these regulatory categories, 15 and specifically the relevant provisions of Articles 1 (human 16 rights), 2 (client rights), and 4 (client grievance procedure), as 17 well as the provider's progress in achieving compliance. ADHS' quality management system will measure and seek to achieve 18 compliance with these categories and relevant 19 substantial 20 provisions.

40. The processes concerning the adequacy of services to 21 22 individual classmembers must be sufficient to render a reliable judgment with respect to at least the following criteria: 23

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(b)

whether the classmember has an ISP; (a) whether the classmember is receiving services which

are consistent with his/her ISP;

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- (c) whether the classmember is receiving services which are adequate, appropriate and least restrictive; and
- (d) whether the classmember is receiving services in the most normal and the least restrictive setting, according to the least restrictive means appropriate to the individual's needs.

8 ADHS' quality management system will measure and seek to achieve 9 substantial compliance with these criteria.

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10 41. During the term of this Stipulation, ADHS, through its 11 programs and providers which serve classmembers, shall achieve 12 substantial compliance with the percentages set forth in Appendix 13 C. The County shall be responsible for achieving substantial 14 compliance with the percentages set forth in ¶¶6 (other than 15 eligibility determinations), 8, 9, 11, and 13 of Appendix C.

Through its quality management program at the Jail, the 42. 16 County will determine whether each classmember on the jail 17 18 psychiatric unit has a Special Needs Treatment Plan, as set forth in ¶20 and substantially receives the services described in that 19 Special Needs Treatment Plan. The Monitor will review and approve 20 the County's quality management program, pursuant to the same 21 If the NCCHC is willing and 22 process described in ¶38. appropriately qualified to conduct regular evaluations of the Jail 23 under the terms of this Stipulation, the NCCHC or its successor 24 25 shall be the oversight agency designated to evaluate -- pursuant to 26 the protocols, procedures, and standards incorporated in the

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County's quality management program -- the County's compliance with
 the provisions of ¶¶20 and 22 but not ¶41, unless otherwise agreed
 to by the plaintiffs and the County.

4 IX. DISENGAGEMENT PROCESS

Without limiting the application of ¶50, upon completion 5 43. 6 of any individual provision of this Stipulation, a defendant may 7 file a motion requesting the Court to find that it has complied with that particular provision and that a partial satisfaction of 81 the Judgment should be entered with respect to that provision. The 9|| motion shall include sufficient evidence of compliance to allow the 10 Monitor to make an informed judgment concerning compliance. Within 11|| thirty days of the filing of the motion, unless otherwise extended 12 by the Court, the Monitor shall make a determination of whether the 13 Provided that the defendant has complied with that provision. 14 plaintiffs do not have to seek formal discovery in order to obtain 15 16 the information necessary to make an informed judgment concerning the defendant's compliance with the relevant provision, within ten 17 18 days from receipt of the Monitor's determination the plaintiffs 19 shall file any opposition to the defendant's motion or the 20 Monitor's determination that includes the factual and legal bases the motion and the Monitor's 21 for their opposition. If 22 determination is not contested, the Court shall treat the matter as 23 if it was submitted by stipulation of the parties. If the Monitor 24 determines that the defendant has not complied with the provision 25 or if the motion is contested, the Court shall hold a hearing. The 26 party challenging the Monitor's determination shall have the burden

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1 of proof at the hearing. Upon the Monitor's approval of the 2 quality management system, as set forth in ¶¶38 and 42 of this 3 Stipulation, any data and findings concerning compliance with 4 numeric standards which is generated by an approved quality 5 management system is presumed to be valid, and plaintiffs shall 6 bear the burden of proof to show that such data and numeric 7 findings of that quality management system is erroneous. After the 8 hearing, the Court shall enter its findings. If the Court 9 determines that the defendant has complied with the provision of 10 this Stipulation at issue, it shall enter a partial satisfaction of 11 Judgment for, and permanently terminate its monitoring of, that 12 provision.

44. The defendants will communicate regularly and informally with the Monitor about their efforts and progress in implementing this Stipulation. During this Stipulation, the defendants will meet with the Monitor and the plaintiffs every four months to discuss their progress and any obstacles which they have encountered.

19 45. As soon as ADHS has developed a quality management system 20 that has been approved by the Monitor, the Office of the Monitor 21 will transfer the responsibility for conducting the annual 22 community client audit, the ASH audit, and the audit of community 23 services for persons in the jail to ADHS. As soon as the County 24 has developed a quality management system that has been approved by 25 the Monitor, the Office of the Monitor will transfer the 26 responsibility for conducting the Jail audit to the County. Upon

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the Monitor's approval of the defendants' quality management 1 systems and completion of her responsibilities with respect to 2|| supervisory care homes, the annual budget of the Office of the 3 4 Monitor for the second year of this Stipulation shall be reduced to not more than \$400,000 to reflect the decreased responsibilities 5 and costs of the Office. Unless a party files a formal request for 6 action or decision from the Monitor or the Court, the annual budget 7 of the Office of the Monitor shall be decreased by twenty-five 8 percent in the third year. Each party reserves its right to 9 10 request the Court to approve a different budget, consistent with 11 the Amended Order of Appointment of the Monitor, which is attached 12 as Appendix F. Any unused funds of the Office of the Monitor shall 13 revert to the defendants when the Court determines that the 14 defendants have satisfied all provisions of this Stipulation, as 15 set forth in ¶50.

46. Both of the defendants shall file an annual progress report with the Monitor describing the status of each provision of this Stipulation. To the extent that the Monitor has reason to believe that further information is required, within thirty days of the filing of a report the Monitor shall request that the relevant defendant(s) provide such information or supplements its report within a reasonable period of time. If such additional information is not forthcoming or is reasonably deemed inadequate, the Monitor allow her to assess either of the defendants' efforts, progress, or compliance with the terms of this Stipulation. The Monitor shall

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afford the parties an opportunity to comment upon both of the
 defendants' reports within thirty days of the filing of the reports
 or within fifteen days of the submission of additional information,
 if requested.

Within thirty days of the receipt of both of the 5 47. defendants' reports, the parties' comments, and other relevant 6 7 requested information, the Monitor shall prepare and submit to the draft of her assessment and any findings or а 8 parties recommendations concerning each of defendant's efforts, progress, 9|| 10 and compliance with the requirements of this Stipulation. The 11 Monitor then shall consult with the parties and file her final 12 assessment, findings, and recommendations with the Court within 13 fifteen days of her submission of the draft assessment.

14 48. Within forty-five days of receipt of the Monitor's final 15 assessment, the parties may challenge before the Court any finding 16 or recommendation prepared by the Office of the Monitor with 17 respect to the either of the defendant's compliance with this 18 Stipulation.

49. Either defendant may at any time prepare a final report to the Monitor describing the status of each remaining provision of this Stipulation. That report shall demonstrate that the defendant has complied with each of the remaining provisions of this Stipulation applicable to that defendant and shall certify that compliance therewith is in good faith and is intended to reflect that defendant's continued policy (subject to program evolution or substitution of alternative programs). To the extent that the

- 26 -

1 Monitor has reason to believe that further information is required, 2 within thirty days the Monitor shall request that the relevant 3 defendant provides such information or supplements the report. If 4 such additional information is not forthcoming or is reasonably 5 deemed inadequate, the Monitor may independently gather such 6 additional information necessary to allow her to assess either of 7 the defendant's efforts, progress, or compliance with the terms of The parties shall have forty-five days after 8 this Stipulation. submission of the defendant's final report to submit their comments 91 10 to the Monitor, unless additional information is requested or 11 gathered by the Monitor in which case the period for submitting 12 comments shall be extended accordingly. Within forty-five days of 13 receipt of the parties' comments, the Monitor shall review the 14 report and the comments and shall make a determination of the 15 defendant's compliance with the remaining provisions of this 16 Stipulation.

50. The Monitor shall submit the defendant's final report, the plaintiffs' comments, and the Monitor's determination to the Court. The Court will decide whether that defendant has complied with each of the remaining provisions of this Stipulation which apply to that defendant. The procedures set forth in ¶43 concerning partial satisfaction shall apply to the hearing on and the determination of full compliance with this Stipulation. If the Court determines that the defendant has complied with all of the remaining provisions of this Stipulation, the Court shall issue an order, solely as to that defendant, declaring that the defendant is

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1 in compliance with this Stipulation and will enter a full and final 2 satisfaction of Judgment with respect to that defendant. If the 3 Court determines that both of the defendants have complied with all 4 remaining provisions of this Stipulation, it shall vacate all prior 5 orders (including the Amended Order of Appointment of the Monitor), 6 terminate all ongoing monitoring in this case, and enter any 7 further orders which it deems appropriate, and return oversight of 8 the mental health system in Maricopa County to the defendants.

Throughout the term of this Stipulation, there shall be 51. 9 a Court Monitor with the authority and powers set forth in Appendix 10 That Appendix shall amend and replace the Court's Order of F. 11 Appointment of the Monitor, dated May 6, 1991. The Monitor shall 12 13 focus her activities on the requirements of this Stipulation which It is the intention of the parties that 14 have not been satisfied. this Stipulation will not affect any rights, claims, or defenses 15 that the parties may have had prior to the signing of the 16 the duties, activities, and respect to Stipulation with 17 expenditures of the Monitor. 18

which contingency arises unanticipated 19 52. If an significantly threatens funding of services for classmembers, the 20 defendants shall notify the plaintiffs and the Monitor of the 21 contingency. Within thirty (30) days of the notice, with the 22 assistance of the Monitor, the agencies or entities involved will 23 make reasonable efforts to negotiate a resolution of the 24 contingency or alternative methods for continuing existing services 25 26 to classmembers. In the event that the contingency is not resolved

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1 and the level of funding and services are reduced, any party may 2 request that the Court modify this Stipulation.

Any time after two years from the date of this 53. 3 Stipulation, if the Court determines, after a hearing, that there 4 5 is a significant lack of progress or a pattern of noncompliance, 6 the Court may modify the Stipulation, unless otherwise agreed by the parties. Except as provided in ¶56 of this Stipulation, the 7|| Court shall not vacate the Stipulation unless the party seeking 8 such an order has made reasonable efforts to secure compliance with 9|| 10 this Stipulation through requests for action or orders from the 11 Monitor or the Court, as appropriate, and can demonstrate that 12 there is a pattern of significant noncompliance with respect to A motion to 13 several material paragraphs of this Stipulation. 14 vacate the Stipulation alleging significant noncompliance with 15 respect to several material paragraphs cannot be based on those 16 paragraphs which require that the defendants make their best 17 efforts to accomplish a particular objective or on $\P41$. In the 18 event that this Stipulation is vacated, the relevant provisions of 19 the Implementation Plan, as determined by the Court at that time, 20 shall be reinstated.

54. The parties agree that defendants' obligations under this Stipulation apply only to classmembers in the above entitled action.

55. Subject to the limitations in ¶53, any party make seek a
modification of this Stipulation pursuant to Ariz. R. Civ. Pro. 60.
The Court retains the inherent authority to interpret, clarify,

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1 modify, or enforce this Stipulation. The parties agree to confer 2 for at least thirty days and seek to resolve any dispute before 3 seeking an interpretation, clarification, modification, or 4 enforcement of this Stipulation.

If, upon a defendant's motion, a defendant's obligations 56. 5 under any of the service development provisions of this Stipulation 6|| $(\P \P 29-36)$ are vacated pursuant to $\P 52$ of this Stipulation or are 7 declared to be invalid or unenforceable, or if the defendants are 8 materially relieved from compliance with such obligations under 9 10 Ariz. R. Civ. Pro. 60(c)(5) or (6), then the relevant provisions of the Implementation Plan, as determined by the Court at that time, 11|| shall be reinstated and shall control the defendants' obligations 12 The parties shall attempt to renegotiate to classmembers. 13 compliance criteria with respect to the remaining unsatisfied 14 obligations of the Implementation Plan. 15

16 57. If this document is adopted unaltered by the Court, the 17 parties agree not to appeal from that order. The parties will 18 represent to the Court that this Stipulation is fair and reasonable 19 under Ariz. R. Civ. Pro. 23. The parties retain the right to 20 appeal from any order which modifies or alters this document.

58. The parties reserve all their rights and remedies except as limited herein. The parties agree that impossibility is a defense in any type of court action to enforce or compel compliance with this Stipulation, the Judgment, or the Implementation Plan. In the event that the Stipulation is vacated and any provision of the Implementation Plan reinstated, any party may seek to modify

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1	the Plan under Ariz. R. Civ. Pro. 60 based upon conditions which
	satisfy the Rule, including any change in law which occurred since
3	the approval of the Plan in May 1991.
4	Signed this day of November, 1995.
5	For the plaintiffs:
6	Anne C. Ronan #006041
7	ARIZONA CENTER FOR DISABILITY LAW 3724 North Third Street, Suite 300
8	Phoenix, Arizona 85012 . (602) 274-6287
9	Steven J. Schwartz
10	Cathy E. Costanzo FOUNDATION FOR JUSTICE
11	28 Green Street Northampton, MA. 01060
12	(413) 584-6838
13	For the Arizona Department of Health Services and the Arizona State Hospital:
14	and the Arizona state hospital
14 15	2/4/2
	APPROVED AS TO FORM AND CONTENT Thomas McClory
15	APPROVED AS TO FORM AND CONTENT Thomas McClory Eva K. Bacal Assistant Attorney General
15 16	APPROVED AS TO FORM AND CONTENT Thomas McClory Eva K. Bacal Assistant Attorney General OFFICE OF THE ATTORNEY GENERAL
15 16 . 17	APPROVED AS TO FORM AND CONTENT Thomas McClory Eva K. Bacal Assistant Attorney General OFFICE OF THE ATTORNEY GENERAL 1275 West Washington
15 16 17 18	APPROVED AS TO FORM AND CONTENT Thomas McClory Eva K. Bacal Assistant Attorney General OFFICE OF THE ATTORNEY GENERAL 1275 West Washington Phoenix, Arizona 85007
15 16 17 18 19	APPROVED AS TO FORM AND CONTENT Thomas McClory Eva K. Bacal Assistant Attorney General OFFICE OF THE ATTORNEY GENERAL 1275 West Washington Phoenix, Arizona 85007
15 16 17 18 19 20	APPROVED AS TO FORM AND CONTENT Thomas McClory Eva K. Bacal Assistant Attorney General OFFICE OF THE ATTORNEY GENERAL 1275 West Washington Phoenix, Arizona 85007
15 16 17 18 19 20 21	APPROVED AS TO FORM AND CONTENT Thomas McClory Eva K. Bacal Assistant Attorney General OFFICE OF THE ATTORNEY GENERAL 1275 West Washington Phoenix, Arizona 85007
15 16 17 18 19 20 21 22	APPROVED AS TO FORM AND CONTENT Thomas McClory Eva K. Bacal Assistant Attorney General OFFICE OF THE ATTORNEY GENERAL 1275 West Washington Phoenix, Arizona 85007
15 16 17 18 19 20 21 22 23	APPROVED AS TO FORM AND CONTENT Thomas McClory Eva K. Bacal Assistant Attorney General OFFICE OF THE ATTORNEY GENERAL 1275 West Washington Phoenix, Arizona 85007
15 16 17 18 19 20 21 22 23 24	APPROVED AS TO FORM AND CONTENT Thomas McClory Eva K. Bacal Assistant Attorney General OFFICE OF THE ATTORNEY GENERAL 1275 West Washington Phoenix, Arizona 85007
15 16 17 18 19 20 21 22 23 24 25	APPROVED AS TO FORM AND CONTENT Thomas McClory Eva K. Bacal Assistant Attorney General OFFICE OF THE ATTORNEY GENERAL 1275 West Washington Phoenix, Arizona 85007

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1 2 Andrew M. Federhar Theresa Dwyer 3 FENNEMORE CRAIG Two North Central, Ste. 2200 4 Phoenix, Arizona 85004 5 6 For the Maricopa County Board of Supervisors: 7 ier Ohn 1 Promission 8 ζa Louis Gorman Deputy County Attorney 9 OFFICE OF THE MARICOPA COUNTY ATTORNEY 301 West Jefferson, 9th. Floor 10 Phoenix, Arizona 85003 11 12 Gary L. Birnbaum Michael S. Rubin 13 MARISCAL, WEEKS, MCINTYRE, FRIEDLANDER, P.A. 14 2901 N. Central Avenue, Suite 200 Phoenix, AZ 85012 15 16 17 18 19 20 21 22 23 24 25 26 - 32 -

APPENDIX A

SUMMARY OF PROVISIONS OF THE IMPLEMENTATION PLAN WHICH HAVE BEEN SATISFIED¹

1 <u>Description</u>

- 8 Class members, guardians and designated representatives may grieve violations of the terms of the Blueprint, judgment, or any other applicable law or regulation
- 9² Department of Health Services (DHS) must promulgate rules: re grievance process
- 10 Grievance rules must provide for adequate notice to class members of right to file grievances, grievance filing procedure, timelines, right to assistance, and right to present witnesses and other information
- 11 Grievance rules must provide for speedy resolution of matters aggrieved, be conducted per the Arizona Administrative Code (i.e. recorded hearing before impartial hearing officer), and include an expedited procedure
- 12 Grievance rules must be addressed to specially designated agency employee and provide for an investigation and a written decision appealable to hearing and subject to judicial review
- 13 Grievances may be brought by class members (individually or by group) or by their designated representatives
- 14 Grievances may be brought by any person or agency charged with investigating client rights or with delivering or monitoring mental health services
- 15 DHS shall summarize in its annual report all grievances appealed to the DHS director
- 16 DHS must promulgate rules re: rights

²Satisfaction with this paragraph is only as to DHS.

¹ It is the parties' intention that the full text of these paragraphs, which are incorporated in the Implementation Plan that was approved by the Court on May 6, 1991, governs any reference to these provisions.

20	Single case management agency
23	Contract agencies required by contract to comply with Blueprint
30	List of current unit cost at time plan signed
61	Description of case manager role, now in rules
72	Mechanism to credential case manager/clinical teams at ASH/Annex
81	Requires rules be promulgated re: eligibility and ISP
82	Classmembers may grieve various treatment and eligibility issues
85	Organic disorders in checklist
87	Estimate number of class members
88	Estimate class member within 15 days of order
125	Requires rules be promulgated for residential programs
127	DHS shall not develop any programs prohibited by ¶126 after January 1, 1991
129	DHS must employ housing specialist
130	ComCare must employ 3 housing specialists
147	DHS must employ 1 full-time ombudsperson
148	ComCare must have 3 ombudspersons
149	DHS must prepare clients' rights brochure
165	Quarterly reports on services to named plaintiffs
166	Number of classmembers in board and care homes
167	Joint evaluation of persons in supervisory care
168	Agree by 7/91 on instrument to evaluate person in supervisory care
169	DHS trained on use of supervisory care instrument

170	DHS, monitor, expert evaluate persons in supervisory care
171	DHS compile report on evaluation of persons in supervisory care
176	Joint evaluation of long-term Arizona State Hospital (ASH) residents
177	Agree by July 1991 on instrument to evaluate long-term ASH residents
178	DHS trained on use of long-term ASH instrument
179	DHS, Monitor, and expert evaluate long-term ASH residents
180	DHS compile report on evaluation of long-term ASH residents
194	DHS ensures only one case management agency
196	DHS contracts require providers to follow ISP
198	DHS contracts require compliance with the Blueprint
199	DHS requires ComCare have annual financial audit, public
200	DHS ensure that ComCare employ clinical teams
202	DHS ensures that ComCare has Quality Assurance plan
203	ComCare Board have client and family representatives
217	Create training materials on Blueprint
229	Licensing standards for providers
232	DHS shall promulgate rules for non-residential providers
236	DHS must have adequate data system
242	Notice regarding lawsuit shall be posted

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APPENDIX B

SUMMARY OF PROVISIONS OF THE IMPLEMENTATION PLAN WHICH HAVE BEEN INCORPORATED IN AGENCY REGULATIONS¹

- **<u>Description</u>**
- 6 Definitions
- 7 Establishing the rights of classmembers
- 8 Class members, guardians and designated representatives may grieve violations of the terms of the Blueprint, Judgment, or any other applicable law or regulation
- 10 Grievance rules must provide for adequate notice to class members of right to file grievances, grievance filing procedure, timelines, right to assistance, and right to present witnesses and other information
- 11 Grievance rules must provide for speedy resolution of matters aggrieved, be conducted per the Arizona Administrative Code (i.e. recorded hearing before impartial hearing officer), and include an expedited procedure
- 12 Grievance rules must be addressed to specially designated agency employee and provide for an investigation and a written decision appealable to hearing and subject to judicial review
- 13 Grievances may be brought by class members (individually or by group) or by their designated representatives
- 14 Grievances may be brought by any person or agency charged with investigating client rights or with delivering or monitoring mental health services
- 17 Principles for developing and operating a service system
- 35 Each class member is entitled to receive an individualized service plan ("ISP") pursuant to Blueprint ¶ 36-82
- 36 Defendants shall provide outreach to identify class members in the community, inpatient settings, ASH, the County Annex and the Maricopa County Jail

¹ It is the parties' intention that the full text of these paragraphs, which are incorporated in the Implementation Plan that was approved by the Court on May 6, 1991, governs any reference to these provisions.

- 37 Class members may apply for community services without regard to their location (e.g. community, inpatient facility, jail)
- 38 Class members are assigned a case manager within 3 working days after identification of application for services. Case manager shall promptly meet with class member and determine need, eligibility and desire for services until ISP is developed
- 39 Upon application for services, class members shall be notified of Blueprint rights (e.g. designated representative, notices of meetings, participation at ISP Meetings and in development of ISP)
- 40 Class members shall be notified of eligibility for services applied for and of grievance procedure for denial of services
- 41 Clinical team shall conduct a comprehensive assessment for every class member determined eligible. Defines elements to be included in comprehensive assessment
- 42 Comprehensive assessment based on actual needs of class member and availability of services, and forms basis for ISP
- 43 Comprehensive assessment provided to class member consistent with A.R.S. §§ 36-507 and 36-517.01 (confidentiality requirements). Class member advised of right to grieve comprehensive assessment report
- 44 ISP is the principal tool through which class members' needs are identified
- 45 ISP shall be developed no later than 30 days from date of application or referral for community services
- 46 ISP notice and meeting requirements
- 47 Class members, guardians and designated representatives shall participate in development of ISP
- 48 ISP meeting agenda/content requirements
- 49 Description of ISP
- 50 ISP shall consider class member generic service and resource needs
- 51 ISP shall identify needed services, describe goals, and state short-term objectives

- 52 ISP shall place emphasis on providing services in most normal and least restrictive setting
- 53 ISP shall set forth the support and monitoring to be provided during the first two months after any change in the class member's housing or residential setting
- 54 ISP shall be based on actual needs of class member and not availability of services
- 55 If needed services not available, the clinical team shall develop an interim ISP based on available services and record unmet needs
- 56 Case managers shall forward description of unmet services needs to case management agency director and BHS assistant director for planning efforts. RBHA shall use best efforts to locate services. ADHS shall use information for service development
- 57 Case managers shall provide written copy of ISP to class members within one week of ISP meeting with personal explanation
- 58 Class members may accept or reject services set forth in ISP and grieve ISP
- 59 Class members identified as needing an alternative housing or residential setting shall be informed of such alternatives by DHS and DHS shall use its best efforts to effect a change of placement for class member
- 60 Case manager (with clinical team) is responsible for locating ISP services and monitoring their delivery
- 61 Description of case manager's role in delivery of ISP services
- 62 Case manager shall include names of providers and their performance expectations in the ISP
- 63 Case manager shall implement written service agreement with service provider containing specific provisions relative to compliance with Blueprint and ISPs
- 64 Services cannot be modified, terminated, interrupted or discontinued except upon modification of ISP
- 65 Any modification of an ISP may be grieved and services cannot be affected until grievance is completed
- 66 ISP shall be reviewed at least every six months

- 69 ASH and County Annex class members shall have a Individualized Treatment and Discharge Plan ("ITDP") incorporated in their ISP
 - 70 All ASH and County Annex class members shall have a preliminary ITDP developed within three days of admission, a final ITDP within seven days, an ITDP review 30 days thereafter and then every 60 days
 - 71 Case managers shall be assigned to new class members or notified of the admission of existing class members within three days of their admission to ASH or the County Annex. Describe coordination of inpatient team with case manager
 - 73 Discharge plan shall be written under direction of the clinical team, with disagreements between it and the hospital staff to be mediated by DHS or County Annex
 - 74 Class member shall participate in development of discharge plan
 - 75 ASH or the County Annex shall provide copy of discharge plan to class member at least three days prior to date of discharge
 - Case manager and ASH or the County Annex shall ensure receipt by classmember of housing and other services specified in discharge plan and ISP. Case manager shall meet with class member within four days of discharge. Discharged class member's ISP shall be reviewed and revised as necessary within 30 days of discharge
 - 77 Discharge of class member shall not be prevented because a case manager has not been assigned
 - 78 Case managers shall be responsible for arranging post-discharge community services that a class member will accept even though the class member declines other services
 - 79 ASH and the County Annex shall provide free copies of necessary medical records to appropriate community providers at least three days prior to discharge
 - 82 Class members may grieve various treatment and eligibility issues
 - 146 Advocacy and ombudsmen services are required
 - 157 Clinical teams provide primary source of support and counsel. If outside expertise is need, the class member's ISP shall reflect the need and the clinical team shall ensure it is provided

APPENDIX C

SELECTED REGULATORY STANDARDS AND DEGREES OF COMPLIANCE FOR EXIT CRITERIA

These standards are designed to assess compliance with specific Arizona regulations, as detailed herein, as set forth in Arizona Administrative Code, Title 9, Chapter 21, Articles 1-5, as they may be amended or revised from time to time. The application of these standards is intended to incorporate the specific requirements and provisions of the rules referenced below. Only $\P6$ (other than eligibility determinations), 8, 9, 11, and 13 of this Appendix C are applicable to the County.

Subject to the terms of the Stipulation, defendants agree to the following standards and degrees of compliance. Standards which refer to "priority clients" are to be applied without regard to the availability of resources. Standards which refer to "classmembers" may consider the availability of resources in determining compliance. To the extent that the availability of resources is specifically referenced in the Stipulation on Exit Criteria as a condition for providing services, such condition will be considered for determining compliance with respect to classmembers, although not with respect to priority clients. However, nothing in this Appendix will supersede or exceed the terms of this Stipulation with respect to the development of community living arrangements for residents of ASH and supervisory care homes, even for priority clients.

For the purpose of applying this Appendix and measuring compliance with selected regulatory provisions, the total number of priority clients is assumed to be three thousand classmembers, but shall not exceed this number and may be less than this figure. At any time that the number of priority clients actually exceeds this number, priority shall be given to individuals who at that time meet the criteria (1) - (5) set forth in $\P8(i)$ of the Stipulation on Exit Criteria. To the extent that the number of priority clients still exceeds three thousand, further priority should be given to individuals who at that time meet criteria (1), (2), and (4). This cap shall be reviewed periodically by the parties, but shall not exceed three thousand classmembers.

I. Client Audits

Compliance in this section is measured by the percentage of clients who meet the standard.

1. Priority clients have case managers

1st year - 85% 2nd year - 95%

- 2. Except in the unusual circumstance where the person is properly assigned to the case coordination model, priority clients have clinical teams which include the client, nurse, physician, case manager, and vocational specialist unless employment has been determined by the team and the client no longer to be an issue.
 - 1st year 35% 2nd year - 65% 3rd year - 85%
- 3. Within ninety days of a determination of eligibility, priority clients whose clinical needs require extended ISPs have extended ISPs, with a functional assessment and long term view.

Priority clients shall have periodic reviews at least every six months.

1st year - 35% 2nd year - 65% 3rd year - 90%

4.

1st year - 35% 2nd year - 65% 3rd year - 85%

5. Whenever there is a substantial reduction of services, a substantial modification of a residential setting or day/vocational program, or a termination of services, classmembers' ISPs are modified with the client's consent or consistent with the ISP rules.

1st year - 30% 2nd year - 60% 3rd year - 80%

6. Classmembers are informed of their right to appeal eligibility and treatment decisions.

1st year - 35% 2nd year - 65% 3rd year - 90%

7. The needs of priority clients are met, consistent with their ISP.

1st year - 30% 2nd year - 60% 3rd year - 80%

8. The needs of classmembers are substantially met, consistent with their ISP if one exists, their treatment plan if no ISP is available, or their Special Needs Treatment Plan for inmates of the Jail.

1st year - 30% 2nd year - 60% 3rd year - 80%

9. Classmembers participate in the planning and development of their ISP if one exists, their treatment plan if no ISP is available, or their Special Needs Treatment Plan for inmates of the Jail.

1st year - 30% 2nd year - 60% 3rd year - 80%

10. Classmembers in need of special assistance are offered or provided reasonable assistance by ADHS or the RHBA in the ISP and grievance processes.

1st year - 30% 2nd year - 60% 3rd year - 80%

11. Classmembers charts show documentation of adequate informed consent to medication, ECT, and surgically-related procedures to address mental health conditions.

1st year - 30% 2nd year - 60% 3rd year - 85%

12. Classmembers if still remaining for more than seven days in inpatient treatment settings have an ITDP by the tenth day which is derived from their ISP or from their treatment plan if one exists.

1st year - 35% 2nd year - 65% 3rd year - 85%

13. Classmembers in jail psychiatric units have a Special Needs Treatment Plan as described in ¶20 of the Stipulation and which is derived from their ISP, if available.

1st year - 35% 2nd year - 65% 3rd year - 95%

II. Program and System Review

<u>Compliance in this section is measured by the percentage of employees serving classmembers in number 14, programs in number 15, reports in number 16, and grievances/appeals/requests for investigation in number 17 which meet the respective standard.</u>

14. RHBA and provider staff serving classmembers receive adequate orientation and training.

1st year - 35% 2nd year - 60% 3rd year - 80%

15. All programs funded by ADHS substantially provide services which are consistent with principles 2 (respect) and 6 (humane treatment) of AACR 9-21-103.

Twenty-four hour staffed residential treatment programs funded by ADHS, ASH and inpatient settings to the extent relevant or practical, and all day/vocational programs substantially provide services which are consistent with principles 3 (self-determination) and 10 (integration) of AACR 9-21-103. In addition, supported housing by ADHS or its designee is consistent with principle 10.

1st year - 30% 2nd year - 60% 3rd year - 85%

ADHS or its designee shall investigate reports of abuse and neglect, shall review 16. death reports generated by the RHBA or providers, and shall investigate deaths when required.

> 1st year - 30% 2nd year - 60% 3rd year - 85%

ADHS tracks and trends grievance/appeal/requests for investigation information 17. to determine whether appeals or grievances are resolved in a timely manner and whether recommendations or decisions are implemented.

1st year - 30% 2nd year - 60% 3rd year - 85%		
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	30,000	
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